BEAD Supplemental Deployment Policy Notice Briefing

September 3rd, 2026

DRAFT | PRE-DECISIONAL

What is the Supplemental Deployment Policy Notice?

The Supplemental Deployment Policy Notice outlines how Eligible Entities may access a portion of their Benefit of the Bargain savings to **address locations that may be unserved.**



Consistent with the BEAD RPN, NTIA is taking the next step in BEAD implementation by issuing guidance on the first use of the Benefit of the Bargain savings.

The phases of Supplemental Deployment include:

Review & Publication of Supplemental BEAD Eligible Location List → **Abbreviated Challenge Process** → **NTIA Review & Funding Limits** → **Second Benefit of the Bargain Round** → **NTIA Final Approval**

The Supplemental Deployment Policy Notice will be released on Thursday, September 3rd.

Opportunities for Input

In February 2026, NTIA provided several opportunities to solicit stakeholder feedback on the Supplemental Deployment Policy Notice.

1

State & Territory Listening Session

257 participants joined a closed session on 2/10 where 45 states and territories shared input.

2

Public Listening Session #1

1,070+ participants joined the public listening session on 2/11.

3

Public Listening Session #2

370+ participants joined the public listening session on 2/18.

4

Written Comment Review

NTIA received 200+ written comments.

1,360+ total unique participants joined the listening sessions.

Eligible Entity Listening Session | Key Takeaways

In the Eligible Entity listening session, 45* States and Territories provided input.

TOP SIX PROPOSED USES

- **Workforce Development (32 Eligible Entities):** Including training for state telecommunications workforces
- **Additional Last-Mile Deployment (29 Eligible Entities):** Including a Fabric Alignment Round
- **Other Infrastructure Investment (28 Eligible Entities):** Including the expansion of middle-mile infrastructure, submarine cable, Internet exchange points (IXPs), and general infrastructure resilience
- **Public Safety (22 Eligible Entities):** Including funding for NG-911 and emergency response efforts
- **Permitting (17 Eligible Entities):** Including efforts to accelerate permitting, pole replacements and attachments, line locators, and make-ready funds
- **Broadband Adoption (16 Eligible Entities):** Including funding for digital skills training and devices

*AL, CA, DC, ID, NV, NY, OR, PA, and USVI did not provide comments. MT and IA submitted written comments.

Public Listening Sessions | Key Takeaways

In two public listening sessions with 1,360+ combined attendees, 85 speakers representing large and small corporations, public interest groups, municipalities, and non-profits provided input.

KEY PROPOSED USES

- **Broadband Adoption (36 Public Speakers):** Including digital navigator programs, digital skills training, and device distribution programs
- **Additional Last-Mile Deployment (18 Public Speakers):** Including serving locations impacted by Federal defaults
- **Workforce Development (16 Public Speakers):** Including training for state and local telecommunications workforces
- **Other Infrastructure Investment (16 Public Speakers):** Including the expansion of middle-mile infrastructure, carrier-neutral IXPs, and general infrastructure resilience for data centers and cloud computing (e.g., high-capacity fiber networks)
- **Permitting (13 Public Speakers):** Including efforts to streamline permitting processes and fund pole replacements and attachments
- **Public Safety (12 Public Speakers):** Including NG-911, emergency response infrastructure, and general disaster broadband resilience
- **Kids Excessive Screen Time (6 Public Speakers):** Including research about the harms of educational technology and piloting technology-free classrooms

OTHER CONSIDERATIONS

- Five participants urged NTIA to **return the remaining BEAD funds to the Treasury Department**

Supplemental BEAD Eligible Location List

Types of Locations Served

NTIA will provide each Eligible Entity with a Supplemental BEAD Eligible Location List using availability information from Fabric Version 8 that includes locations that may be unserved within the Eligible Entity's jurisdiction.

The Supplemental BEAD Eligible Location List includes:

Locations that may remain unserved due to **removal from other programs**

Locations removed during the first challenge process that have **not been served by providers** who brought challenges based on claims of service

New locations depicted **on the current FCC broadband DATA map** as unserved that were not identified on prior versions of the FCC's Fabric

What is excluded from the Supplemental BEAD Eligible Location List?

- BSLs no longer in Fabric Version 9
- BSLs addressed through the Eligible Entity's approved Final Proposal (including removal of locations eliminated through Reason Codes)
- Locations subject to binding federal commitments on the FCC Broadband Funding Map

The list does not account for state or local enforceable commitments. These locations *will need to be addressed* by the Eligible Entity using Reason Code 4.

Process & Timeline

Process Overview

The steps for Supplemental Deployment for NTIA and Eligible Entities are detailed below.

1. NTIA provides each Eligible Entity with a list of locations not addressed by its Final Proposal that may remain unserved.
2. Eligible Entities review the list and remove locations subject to reason codes or other planned service.
3. Eligible Entities publish the revised list for public inspection.
4. Eligible Entities conduct an abbreviated challenge process.
5. Eligible Entities adjudicate challenges.
6. Eligible Entities submit the list to NTIA for review.
7. NTIA reviews and approves the list
8. NTIA authorizes and shares the amount of funding available to the Eligible Entity, then the Eligible Entity may proceed with its second BOTB round.
9. Eligible Entities run the second BOTB round consistent with the BEAD RPN, BEAD NOFO, and IIJA.
10. Eligible Entities submit a Supplemental Deployment Plan, proposed budget modification, and waiver (*if needed*) to NTIA.

NTIA will review and approve Supplemental Deployment Plans.

Process Timeline

The high-level timeline for Supplemental Deployment for NTIA and Eligible Entities is outlined below.

Supplemental BEAD Eligible Location List	Abbreviated Challenge Process	NTIA Review & Funding Limits	Second Benefit of the Bargain Round	NTIA Final Approval
NTIA provides the Eligible Entity with the Supplemental BEAD Eligible Location List .	**30 CALENDAR DAYS** The Eligible Entity conducts an abbreviated challenge process. Challengers must **have 30 days** to submit challenges to remove locations.	The Eligible Entity submits its list to NTIA for review.	**90 CALENDAR DAYS** The Eligible Entity runs its second Benefit of the Bargain Round **within 90 days** of receiving authorization to proceed. The Eligible Entity submits a Supplemental Deployment Plan, proposed budget modification, and waiver (if needed) to NTIA.	**90 CALENDAR DAYS** NTIA reviews and approves the Supplemental Deployment Plan w**ithin 90 days** of receiving it.
30 CALENDAR DAYS The Eligible Entity reviews the list and removes locations subject to reason codes or other planned service **within 30 days** of receiving the list.	**30 CALENDAR DAYS** The Eligible Entity adjudicates challenges **within 30 days** of the close of the abbreviated challenged process. The Eligible Entity retains evidence for NTIA to review upon request.	NTIA reviews the final list of locations and shares the amount of funding available for each Eligible Entity to use on supplemental deployment.		
7 CALENDAR DAYS The Eligible Entity publishes the revised list for public inspection with instructions for submitting location challenges **within 7 days** of completing review.		NTIA authorizes the Eligible Entity to proceed with its second Benefit of the Bargain Round.		

If a deadline described in this Policy Notice falls on a Saturday, Sunday, or Federal holiday, then the deadline is the next Federal business day.

Abbreviated Challenge Process & Second BOTB Round

Eligible Entities will conduct an abbreviated challenge process and second Benefit of the Bargain Round.

Abbreviated Challenge Process

The abbreviated challenge process **does not require** the Eligible Entity to repeat **the same processes designated in the BEAD Challenge Process Policy Notice**.

- The challenge process may only be used to **remove locations** from the Supplemental BEAD Eligible Location List.
- The challenger must submit **sufficient evidence** of service within the challenge period (30 calendar days).
- Eligible Entities must adjudicate challenges within 30 calendar days following the close of the challenge period, and there will be **no separate rebuttal round.**

Second Benefit of the Bargain (BOTB) Round

The Second BOTB Round **must be conducted consistent with** the RPN and will be subject to the same requirements and certifications imposed by **the RPN** and **NOFO** as the first BOTB round.

- Eligible Entities will have 90 calendar days to conduct a second BOTB round and **submit a proposed plan to serve all unserved locations on the supplemental BEAD eligible list.**
- Eligible Entities must prioritize funding for **Priority Broadband Projects.**

Funding Limits & Budget Modifications

Funding Available to Eligible Entities

NTIA will determine an upper limit of funding available to each Eligible Entity based on the average BSL cost under the EE's Final Proposal and the final number of unserved locations identified on the Final Supplemental BEAD Eligible Location List.

Average cost to BEAD of serving a BSL under the Final Proposal × **Number of additional unserved locations** = **Amount of available funding**

If the Eligible Entity determines, **following completion of the second Benefit of the Bargain round**, that the approved funding will not be sufficient, the Eligible Entity may seek additional funding **via a waiver,** but will be required to demonstrate extraordinary circumstances (i.e., that it has taken all reasonable steps to complete deployment within the established amount, including consideration of the most cost-effective technologies).

Budget Modifications

Eligible Entities may request budget modifications according to the guidance in the Policy Notice.

Challenge Process & Second BOTB Round

To conduct the abbreviated challenge process and second BOTB round, Eligible Entities may:

1) Work within their current FPFR budget; or
2) Contact their FPO, as soon as possible, if they believe they will need a budget modification.

Contracts are allowable and subgrants are not allowable for activities associated with the challenge process and BOTB.

Supplemental Deployment Plan

After completing the second BOTB round, Eligible Entities must submit:

1) a Supplemental Deployment Plan and;
2) a budget modification detailing the proposed cost of implementing the Supplemental Deployment Plan (must include an updated Consolidated Budget Form (CBF) and project narrative).

The proposed budget modification **will be reviewed by both NTIA and NIST to ensure the costs are reasonable**.



Programmatic costs for activities are **not subject to the two (2) percent administrative cap**. The programmatic costs associated with conducting the abbreviated challenge process, the second Benefit of the Bargain Round, and related submissions to NTIA are not subject to the two percent administrative cap. Please see the Two Percent Grant Administration Spending Limitation Guidance for costs subject to the 2% administrative cap.

Preliminary Supplemental BEAD Eligible Locations List

Preliminary Supplemental BEAD Eligible Location List

The following numbers* represent the identified potentially unserved locations based on the FCC broadband DATA Map Fabric Version 8.

State	Number of Unserved Locations
Alabama	21,109
Alaska	5,166
American Samoa	1,888
Arizona	6,883
Arkansas	12,642
California	14,936
Colorado	8,598
CNMI	880
Connecticut	1,110
Delaware	138
District of Columbia	11
Florida	22,291

State	Number of Unserved Locations
Georgia	10,828
Guam	68
Hawaii	1,020
Idaho	3,998
Illinois	8,946
Indiana	12,161
Iowa	3,832
Kansas	3,349
Kentucky	18,259
Louisiana	17,010
Maine	6,385
Maryland	3,224

*These numbers are tentative and do not represent the exact number of locations that will be officially sent to the Eligible Entities.

Preliminary Supplemental BEAD Eligible Location List

The following numbers* represent the identified potentially unserved locations based on the FCC broadband DATA Map Fabric Version 8.

State	Number of Unserved Locations
Massachusetts	2,311
Michigan	16,533
Minnesota	8,677
Mississippi	4,401
Missouri	4,658
Montana	7,149
Nebraska	1,957
Nevada	943
New Hampshire	2,373
New Jersey	2,728
New Mexico	4,537
New York	14,919

State	Number of Unserved Locations
North Carolina	20,051
North Dakota	239
Ohio	20,158
Oklahoma	6,634
Oregon	5,966
Pennsylvania	14,232
Puerto Rico	0
Rhode Island	1,235
South Carolina	5,610
South Dakota	1,374
Tennessee	8,086
Texas	30,482

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Preliminary Supplemental BEAD Eligible Location List

The following numbers* represent the identified potentially unserved locations based on the FCC broadband DATA Map Fabric Version 8.

State	Number of Unserved Locations
U.S. Virgin Islands	0
Utah	2,037
Vermont	2,112
Virginia	59,957
Washington	18,339
West Virginia	17,056
Wisconsin	5,685
Wyoming	1,997

*These numbers are tentative and do not represent the exact number of locations that will be officially sent to the Eligible Entities.

Thank You

Microsoft Teams